

Message Text

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E.O. 11652:

TAGS:ENRG

SUBJECT:USG COMMENTS ON "HANDBOOK OF IEP EMERGENCY
MEASURES" MARCH 17, 1975 DRAFT

1. AT MEETING OF AD HOC GROUP ON DATA AND ALLOCATIONS IN
THE HAGUE MAY 6, 1975, CHAIRMAN VAN RHIJN REQUESTED MEMBERS
OF AD HOC GROUP TO PROVIDE COMMENTS TO IEA SECRETARIAT ON
SUBJECT HANDBOOK. REQUEST YOU PROVIDE FOLLOWING COMMENTS
TO SECRETARIAT (HUGGINS).

2. SECRETARIAT SHOULD BE COMMENDED FOR EXCELLENT START ON
IMPORTANT TASK. US AGREES THAT PRESENT VERSION OF HANDBOOK
NEEDS REFINEMENT AND ELABORATION, AND THAT IAB GUIDANCE IS
REQUIRED ON MANY SUBSTANTIVE POINTS BEFORE HANDBOOK CAN BE
CONSIDERED FINAL. (SECRETARIAT WILL MEET WITH IAB SUB GROUP
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A PRIOR TO NEXT SEQ MEETING TO OBTAIN INDUSTRY COMMENTS).

3. MARCH 17 DRAFT REFLECTS SUMMARY HISTORY OF DEVELOPMENT
OF ISSUES RELATED TO EMERGENCY ALLOCATION WHICH IS USEFUL IN

IDENTIFYING UNRESOLVED ISSUES AND QUESTIONS. WHEN COMPLETED, AND TO GREATEST DEGREE POSSIBLE, HANDBOOK SHOULD CONTAIN DETAILS OF "MECHANICAL" STEPS TO BE TAKEN AND CALCULATIONS TO BE MADE DURING BOTH PRE-EMERGENCY AND EMERGENCY SITUATIONS, REFLECTING DECISIONS TAKEN IN SEQ AND GOVERNING BOARD IN THIS REGARD BUT OMITTING POLICY AND TECHNICAL

DISCUSSIONS (EXCEPT AS REQUIRED FOR EXPLANATORY PURPOSES), AS WELL AS ALTERNATIVES CONSIDERED PRIOR TO FINAL DECISION. WE REALIZE IN ALL CASES IT IS PROBABLY NOT POSSIBLE TO TAKE FULLY MECHANICAL APPROACH WITH REGARD TO SUBSTANCE. IN THESE CASES, HANDBOOK SHOULD IDENTIFY PROCEDURAL STEPS AND DECISION CRITERIA AS CLEARLY AS POSSIBLE.

4. COMPLETED HANDBOOK SHOULD BE USED BY THREE GROUPS OF PEOPLE:

(1) THOSE WORKING FOR MEMBERS OF GROUP OF REPORTING COMPANIES AND IAB WHO WOULD BE INVOLVED IN EMERGENCY ALLOCATION, EITHER WITHIN THEIR OWN COMPANY OR AS MEMBERS OF INDUSTRY TASK FORCE OR FORCES;

(2) IEA SECRETARIAT; AND

(3) THOSE IN IEA PARTICIPATING COUNTRIES INVOLVED IN EMERGENCY ALLOCATION FROM A NATIONAL VIEWPOINT.

ACCORDINGLY, COMPLETED HANDBOOK SHOULD CLEARLY IDENTIFY ORGANIZATIONAL AND FUNCTIONAL RELATIONSHIPS OF EACH OF THESE THREE GROUPS, THEIR INDIVIDUAL FUNCTIONS AND RESPONSIBILITIES IN EMERGENCY ALLOCATION PROCESSES (INCLUDING DATA AND DATA FLOW), AS WELL AS WORKING RELATIONSHIPS BETWEEN THEM.

5. SPECIFIC GUIDANCE AND CLARIFICATION IS NEEDED IN THE HANDBOOK ON A NUMBER OF ISSUES, ALL OF WHICH ARE CURRENTLY UNDER INVESTIGATION. THESE INCLUDE BUT ARE NOT NECESSARILY LIMITED TO:

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(1) DEFINITION AND MEASUREMENT OF FINAL CONSUMPTION;

(2) METHOD OF CALCULATING TRIGGER;

(3) EMERGENCY AND NON-EMERGENCY DATA;

(4) CLARIFICATION OF TREATMENT OF REGIONS OF COUNTRY WITH INCOMPLETELY INTEGRATED OIL MARKETS (IEP ARTICLE 17.2);

(5) TREATMENT OF INTERNATIONAL AVIATION AND MARINE BUNKERS;

(6) REPORTING OF LEVELS OF EMERGENCY RESERVES
(REFERENCE IEP ARTICLE 20.1).

6. IN THIS REGARD SPECIFIC EXAMPLES FOR EACH OF THE
ACTIVATION MEASURES (BOTH GENERAL AND SELECTIVE) SHOULD BE
INCLUDED, AS WELL AS CALCULATION OF ALLOCATION RIGHTS
UNDER EACH MEASURE AND TREATMENT OF SPECIAL PROBLEMS SUCH
AS INTERNATIONAL BUNKERS AND REGIONS OF A COUNTRY. EVEN
THOUGH STATISTICAL DATA IS NOT YET AVAILABLE, SECRETARIAT
SHOULD BEGIN STRUCTURING ANNEX 2 AND COULD, IF NECESSARY,
USE ESTIMATED DATA UNTIL ACTUAL DATA BECOMES AVAILABLE.

7. IN ADDITION TO FOREGOING, USG GENERALLY AGREES WITH
IAB PAPER "COMMENTS ON SECRETARIAT OPERATIONS MANUAL --
MARCH 17 DRAFT" APPROVED AT MAY 7-8 IAB MEETING SUBJECT
TO FOLLOWING (REFERENCES ARE TO NUMBERED PARAGRAPHS IN
IAB PAPER):

A. REFERENCE PARA. 2(C). IEA AND PARTICIPATING
COUNTRIES SHOULD LOOK AT FURTHER IAB RECOMMENDATIONS ON
ADDITIONAL COSTS BEFORE UNDERTAKING FURTHER CONSIDERATION
ON THIS MATTER.

B. REFERENCE PARA. 2(E)3. IT IS OUR VIEW, AND WE
UNDERSTAND LANTZKE'S VIEW, THAT IEA DOES NOT HAVE AUTHORITY
TO DIRECT PARTICIPATING COMPANIES TO TAKE ACTIONS TO SATIS-
FY COUNTRY ALLOCATION RIGHTS. TO EXTENT THAT COMPANIES
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CANNOT INDIVIDUALLY REARRANGE SUPPLIES TO MEET IEA SUPPLY
RIGHTS (WHICH WE UNDERSTAND WILL BE IN RELATIVELY FEW
INSTANCES), ANY IEA "DIRECTIVES" TO PARTICIPATING COMPANIES
NOT VOLUNTARILY CARRIED OUT BY THOSE COMPANIES, WILL HAVE
TO BE IMPLEMENTED AS APPROPRIATE THROUGH NATIONAL RATHER
THAN IEA AUTHORITY.

C. REFERENCE PARA. 3(C). ALTHOUGH WE TEND TO AGREE
THAT QUESTIONNAIRE E PRODUCT DATA NOT SUITABLE FOR USE IN
MANAGING EMERGENCY ALLOCATION, SEQ AND GOVERNING BOARD
JUDGMENT ON THIS ISSUE SHOULD AWAIT (1) RESULTS OF DATA
SUBMISSIONS DURING THE 3 TO 6 MONTH TEST PROGRAM AND (2)
RESULTS OF HANDLING OF THOSE SUBMISSIONS BY SECRETARIAT.
IEA AND PARTICIPATING COUNTRIES IN CONJUNCTION WITH IAB
CAN RE-ASSESS QUESTIONNAIRE E TYPE DATA AFTER TEST OF
ENTIRE ALLOCATION SYSTEM. INGERSOLL

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